GCR 13-974

A Guide to United States Flat-Rolled Steel Compliance Requirements

National Institute of Standards and Technology U.S. Department of Commerce

GCR 13-974

A Guide to United States Flat-Rolled Steel Compliance Requirements



GCR 13-974

A Guide to United States Flat-Rolled Steel Compliance Requirements

Prepared for

Standards Coordination Office, National Institute of Standards and Technology

This publication was produced as part of contract SB134111BR0002 with the National Institute of Standards and Technology. The contents of this publication do not necessarily reflect the views or policies of the National Institute of Standards and Technology or the U.S. Government.

December 2013



U.S. Department of Commerce Penny Pritzker, Secretary of Commerce

National Institute of Standards and Technology Patrick D. Gallagher, Director

Acknowledgements

The lead authors for this document are Lisa Benson and Karen Reczek, Reczek & Associates, under contract to the Standards Coordination Office of NIST. Additional guidance, initial research, and review of the document were provided by the staff of the Standards Coordination Office of NIST including: MaryAnn Hogan, Anne Meininger, and Erik Puskar.

TABLE OF CONTENTS

How To Use This Guide
Scope
I. OVERVIEW OF U.S. FEDERAL REGULATORY FRAMEWORK
II. FEDERAL REGULATORY AUTHORITIES AND TECHNICAL REGULATIONS (MANDATORY)
A. Customs and Border Protection (CBP)3
1. Country of Origin: Marking of Imported Articles and Containers
2. Licensing Requirements
3. Composition Percentages
B. Federal Trade Commission (FTC)4
1. The FTC Act
III. OVERVIEW OF U.S. STATE REGULATORY FRAMEWORKS
IV. STATE REGULATORY AUTHORITIES AND TECHNICAL REGULATIONS (MANDATORY)
A. Packaging and Labeling5
B. Toxics in Packaging Legislation5
C. State of California
1. Lead and Other Toxic Substances5
V. OVERVIEW OF THE U.S. VOLUNTARY STANDARDS FRAMEWORK
VI. STANDARDS DEVELOPING ORGANIZATIONS (SDOS)
A. ASTM International
B. SAE International
VII. TESTING AND CERTIFICATION BODIES
VIII. RELEVANT U.S. GOVERNMENT AGENCIES
A. Federal Trade Commission10
B. U.S. Customs and Border Protection (CBP)10
IX. Steel Industry and Market Data
A. Industry Trade Associations
B. Rolled-Steel Market Data 10

A Guide to United States Flat-Rolled Steel Compliance Requirements

How To Use This Guide

- Regulations are mandatory
- Standards are voluntary (unless "Incorporated by Reference" in a regulation)
- Guidelines may be voluntary (but are often *de facto* industry standards)
- "Red" text highlights mandatory requirements
- "Blue" text indicates a hyperlink to a website, page or document on the web

SCOPE

This guide addresses flat-rolled (hot or cold) steel, including stainless, alloy, non-alloy or iron. It does not include finished products.

I. OVERVIEW OF U.S. FEDERAL REGULATORY FRAMEWORK

Once a law has been enacted by Congress, the appropriate federal agency (e.g., the Consumer Product Safety Commission, the Federal Trade Commission, the National Highway Traffic and Safety Administration, *et al.*) may create the regulations to implement the law. Before such regulations can be adopted, the appropriate federal agency ordinarily will issue a notice of proposed rulemaking (NPRM) to solicit public comments on the proposed rules. To provide opportunity for public comment, the appropriate federal agency must issue draft regulations or "Proposed Rules" that are published in the *Federal Register* (and that subsequently are notified as World Trade Organization Agreement on Technical Barriers to Trade (WTO TBT) notifications by the U.S. national WTO TBT Notification Authority at NIST). The agency carefully reviews each comment and modifies the proposed rule, as appropriate, based on the record. The agency can then issue a Final Rule that also is published in the *Federal Register*, and later, published annually in the *Code of Federal Regulations (CFR)*. Together, the enabling acts and laws [published in the *United States Code (USC)* once passed] and the final regulations (published in the *CFR*) provide a framework for the implementation and enforcement of most federal laws in the United States.

II. FEDERAL REGULATORY AUTHORITIES AND TECHNICAL REGULATIONS (MANDATORY)

Agency	Scope
Customs and Border Protection (CBP)	Country of Origin (for most imported
	products, licensing, and composition)
Customs and Border Protection (CBP)	Steel Import Monitoring and Analysis System
Customs and Border Protection (CBP)	Composition Percentages
Federal Trade Commission (FTC)	Unfair Trade Practices

A. Customs and Border Protection (CBP)

1. Country of Origin: Marking of Imported Articles and Containers

Title 19, United States Code, Chapter 4, Section 1304

All products imported into the U.S. **must conform** to <u>19 CFR 134, Country of Origin Marking</u> regulations. These regulations require that every article of foreign origin (or its container) imported into the U.S. be marked in a conspicuous place as legibly, indelibly, and permanently as the nature of the article (or container) will permit, and in such a manner as to indicate to the ultimate purchaser in the U.S., the English name of the country of origin of the article at the time of importation.

2. Licensing Requirements

All U.S. imports of basic steel mill products are subject to import licensing requirements per <u>19</u> <u>CFR PART 360 Steel Import Monitoring and Analysis System</u> through the Internet-based Steel Import Monitoring and Analysis (SIMA) system. The purpose of the SIMA system is to provide the public statistical data on steel imports entering the United States seven weeks earlier than it would otherwise be available to the public. Aggregate data collected from the licenses are made available to the public on a weekly basis following review by the Department. Any importer, importing company, customs broker or importer's agent with a U.S. street address may register and obtain the user identification number necessary to log on to the automatic steel import license issuance system. Foreign companies may obtain a user identification number if they have a U.S. address through which they may be reached; P.O. boxes will not be accepted.

On February 15, 2013, <u>a Final Rule</u> was published in the Federal register extending the licensing program through March 21, 2017.

3. Composition Percentages

U.S. Customs and Border Protection (CBP) Regulation <u>19 CFR 141.89</u> outlines additional information that is required at the time of entry for iron or steel classifiable in Chapter 72 or under headings 7301 to 7307, of the <u>Harmonized Tariff Schedule of the United States</u> (HTSUS). A statement, in the form of a mill analysis or mill test certificate, is required indicating the percentages by weight or carbon and any metallic elements contained in the articles. A mill

test certificate is required for each entry of a coated non-alloy flat-rolled steel product listed in <u>Chapter 72 of the *HTSUS*</u>.

For more detailed information, see CBP's:

Marking of Country of Origin on U.S. Imports: Acceptable Terminology and Methods for Marking

What Every Member of the Trade Community Should Know About: Coated Non-alloy Flat-Rolled Steel

and the <u>www.aftermarket.org</u> white paper: U.S. Customs Marking Required

B. Federal Trade Commission (FTC)

1. The FTC Act

Title 15, United States Code, Chapter 2, Subchapter I, Sections 41-58

The FTC Act broadly prohibits unfair or deceptive acts or practices in or affecting commerce. The Commission will find deception if, either by the inclusion or exclusion of information, it is likely to:

- Mislead consumers acting reasonably under the circumstances, and
- Affect the consumer's choice or conduct, thereby leading to injury.

The FTC Act allowed the FTC to enact regulations intended to prohibit unfair or deceptive acts or practices.

III. OVERVIEW OF U.S. STATE REGULATORY FRAMEWORKS

A growing number of areas are covered by both state and federal statutes, including consumer protection, employment, and food and drug regulation. (State laws give way to stricter federal laws that address the same issue.) When the state's Governor signs a bill, it becomes a state law. Once a law has been enacted by a state, it is the responsibility of the appropriate state agency to create the regulations necessary to implement the law.

IV. STATE REGULATORY AUTHORITIES AND TECHNICAL REGULATIONS (MANDATORY)

In the U.S., some state laws and regulations are enacted which are more stringent than the federal laws. These laws include regulations for products, labeling, packaging, chemical restrictions, etc.

Agency	Scope
State Authorities Responsible for Weights and	Labeling
Measures	
Toxics in Packaging Clearinghouse (TPCH)	Packaging
California Office of Environmental Health	Toxic Chemicals
Hazard Assessment (OEHHA)	

A. Packaging and Labeling

The <u>Uniform Laws and Regulations</u> in the areas of Legal Metrology and Engine Fuel Quality (UPLR), *NIST Handbook 130, Uniform Packaging and Labeling Regulation (UPLR)*, have been adopted into law in 45 of the 50 U.S. states. The purpose of these regulations is to provide accurate and adequate information as to the identity and quantity of contents of packages so that purchasers can make price and quantity comparisons.

UPLR requires that non-consumer packaging bear a label specifying the identity of the commodity; the name and place of business of the manufacturer, packer, or distributor; and the net quantity of contents in terms of weight or mass measure, or numerical count in a uniform location upon the outside of the package. All information must be clearly stated in the English language.

B. Toxics in Packaging Legislation

This legislation was originally drafted by the Source Reduction Council of the Coalition of Northeastern Governors (CONEG) in 1989. It was developed in an effort to reduce the amount of heavy metals in packaging and packaging components that are sold or distributed throughout the United States. The law is designed to phase out the use and presence of mercury, lead, cadmium, and hexavalent chromium in packaging. The legislation has been successfully adopted by nineteen states.

For more detailed information, see <u>Toxics in Packaging Clearinghouse</u> <i>white paper: <u>Toxics in Packaging Fact Sheet</u>

C. State of California

1. Lead and Other Toxic Substances

California regulates lead and numerous other substances and chemicals through their Safe Drinking Water and Toxic Enforcement Act of 1986, more popularly known as **Proposition 65 or Prop 65** (<u>California Health and Safety Code. Section 25249.6, et seq.</u>) These settlements provide guidelines for suggested limits. <u>Prop 65's List of Hazardous Substances</u> is maintained and updated as new chemicals are identified. The following warning language is required on products sold in California if they contain chemicals on the Proposition 65 list and the amount of exposure caused by the product is not within defined safety limits:

WARNING: This product contains chemicals known to the State of California to cause cancer and birth defects or other reproductive harm.

For more detailed California official information on Proposition 65, see: Office of Environmental Health Hazard Assessment (OEHHA), Proposition 65 in Plain Language, and <u>Prop65 News</u> *from <u>Prop 65 News</u>*

V. OVERVIEW OF THE U.S. VOLUNTARY STANDARDS FRAMEWORK

The U.S. system of standards development is driven by the private sector. The majority of U.S. standards are voluntary and developed through consensus methods that reflect the needs of producers and manufacturers, users and consumers, and the government. The <u>American National Standards Institute</u> (ANSI) (a non-governmental, not-for-profit organization) coordinates the activities of the standards development community in the U.S. There are hundreds of standards developing organizations in the United States responsible for standards and Technology (NIST), a part of the U.S. Department of Commerce, is the national metrology laboratory for the United States. NIST provides the technical measurement infrastructure to support global trade and the commercial measurement system. NIST, through its Standards Coordination Office, advises on and coordinates federal participation in standards setting.

VI. STANDARDS DEVELOPING ORGANIZATIONS (SDOS)

A. ASTM International

100 Barr Harbor Drive P.O. Box C700 West Conshohocken, PA 19428-2959 USA Telephone: + 1.610.832.9500 <u>Staff Directory</u>

ASTM International (ASTM) develops and maintains consensus standards and test methods pertaining to rolled-steel products.

The ASTM Committee responsible for rolled-steel is <u>Committee A01 - Steel, Stainless Steel and</u> <u>Related Alloys</u>

The following ASTM Subcommittees relevant to rolled-steel products include:

<u>A01.06.03</u>	Test Methods and Recommended Practices
<u>A01.17</u>	Flat-Rolled and Wrought Stainless Steel
<u>A01.19</u>	Steel Sheet and Strip

Examples of ASTM standards for rolled-steel products include:

ASTM A 6/A6M	Specification For General Requirements For Rolled Structural Steel
	Bars, Plates, Shapes, And Sheet Piling
ASTM A 109/A	Specification For Steel, Strip, Carbon (0.25 Maximum Percent), Cold-
•	Rolled
109M	Kolled
ASTM A	Specification For General Requirements For Flat-Rolled Stainless And
480/A480M	Heat-Resisting Steel Plate, Sheet, And Strip
ASTM A 505	Specification For Steel, Sheet And Strip, Alloy, Hot-Rolled And Cold-
	Rolled, General Requirements For
	Charification For Allow And Structural Allow Stool, Chart And Structure
ASTM A 506	Specification For Alloy And Structural Alloy Steel, Sheet And Strip,
	Hot-Rolled And Cold-Rolled
ASTM A 507	Specification For Drawing Alloy Steel, Sheet And Strip, Hot-Rolled And
	Cold-Rolled
ASTM A	Specification For Forged Or Rolled 8 And 9% Nickel Alloy Steel
522/A522M	Flanges, Fittings, Valves, And Parts For Low-Temperature Service
ASTM A	Specification For Hot-Rolled And Cold-Finished Age-Hardening
564/A564M	Stainless Steel Bars And Shapes
ASTM A	Specification For Steel, Sheet, Carbon, Structural, And High-Strength,
568/A568M	Low-Alloy, Hot-Rolled And Cold-Rolled, General Requirements For
500///300///	Low Anoy, not Koned And Cold Koned, General Requirements for
ASTM A	Specification For Straight-Beam Ultrasonic Examination Of Rolled
578/A578M	Steel Plates For Special Applications
ASTM A	Specification For Steel, Sheet And Strip, High-Strength, Low-Alloy,
606/A606M	Hot-Rolled And Cold-Rolled, With Improved Atmospheric Corrosion
	Resistance

Page | 7

B. SAE International

400 Commonwealth Drive Warrendale, PA 15096-0001 Telephone: +1.724.776.4841

SAE International is a global association of more than 128,000 engineers and related technical experts in the aerospace, automotive and commercial-vehicle industries. One of SAE International's core competencies is voluntary consensus standards development. Some of the standards related to rolled-steel include:

	Steel, Corrosion Resistant, Sheet, Strip, And Foil, 19cr - 9.5ni
SAE AMS 5501	(304), Cold Rolled, 125 Ksi (862 Mpa) Tensile Strength
	Steel, Corrosion Resistant, Sheet And Strip, 18cr - 8ni (Sae
SAE AMS 5517	30301) Cold Rolled, 125 Ksi (862 Mpa) Tensile Strength
	Steel, Corrosion Resistant, Sheet And Strip 18cr - 8ni Cold
SAE AMS 5518	Rolled, 150 Ksi (1034 Mpa) Tensile Strength
	Steel, Corrosion Resistant, Sheet And Strip, 18cr - 8ni (Sae
SAE AMS 5519	30301) Cold Rolled, 185 Ksi (1276 Mpa) Tensile Strength
	Steel, Corrosion Resistant, Sheet And Strip, 17cr - 7.1ni - 1.1al,
	Solution Heat Treated And Cold Rolled, Precipitation
	Hardenable, 0.0015 To 0.100 Inch (0.038 To 2.54 Mm) Nominal
SAE AMS 5529	Thickness
	Steel Sheet And Strip, Corrosion And Moderate Heat Resistant
SAE AMS 5546	16.5cr - 4.5ni - 2.9mo - 0.10n Cold Rolled, Tempered
	Steel, Corrosion And Heat Resistant, Flat Wire, 15cr - 25.5ni -
	1.2mo - 2.1ti - 0.006b - 0.30v, 1800 Degree F (982 Degree C)
	Solution Treated, Cold Drawn Or Cold Rolled And Aged,
SAE AMS 5810	Consumable Electrode Melted
	Steel, Corrosion-Resistant, Sheet And Strip, 18cr - 8ni (Sae
	30301), Cold Rolled, 3/4 Hard, 175 Ksi (1207 Mpa) Tensile
SAE AMS 5902	Strength
	Steel, Corrosion-Resistant, Sheet, Strip, And Plate, 18cr - 9.0ni
	(Sae 30302), Cold Rolled, 1/4 Hard, 125 Ksi (862 Mpa) Tensile
SAE AMS 5903	Strength
	Steel, Corrosion-Resistant, Sheet And Strip, 18cr - 9.0ni (Sae
	30302), Cold Rolled, 1/2 Hard, 150 Ksi (1034 Mpa) Tensile
SAE AMS 5904	Strength
	Steel, Corrosion-Resistant, Sheet And Strip, 18cr - 9.0ni (Sae
	30302), Cold Rolled, 3/4 Hard, 175 Ksi (1207 Mpa) Tensile
SAE AMS 5905	Strength
	Steel, Corrosion-Resistant, Sheet And Strip, 18cr - 9.0ni (Sae
	30302), Cold Rolled, Full Hard, 185 Ksi (1276 Mpa) Tensile
SAE AMS 5906	Strength
SAE AMS 5906	Strength

Page | 8

	Steel, Corrosion And Heat-Resistant, Sheet, Strip, And Plate,
	17cr - 12ni - 2.5mo (Sae 30316), Cold Rolled, 1/4 Hard, 125 Ksi
SAE AMS 5907	(862 Mpa) Tensile Strength
	Steel, Corrosion-Resistant, Sheet, Strip, And Plate, 19cr - 9.2ni
SAE AMS 5910	(Sae 30304) Cold Rolled, 125 Ksi (862 Mpa) Tensile Strength
	Steel, Corrosion Resistant, Sheet And Strip, 19cr - 9.2ni (Sae
	30304) Cold Rolled, 1/2 Hard, 150 Ksi (1034 Mpa) Tensile
SAE AMS 5911	Strength
	Steel, Corrosion-Resistant, Sheet And Strip, 19cr - 9.2ni (Sae
	30304), Cold Rolled, 3/4 Hard, 175 Ksi (1207 Mpa) Tensile
SAE AMS 5912	Strength
	Steel, Corrosion-Resistant, Sheet And Strip, 19cr - 9.2ni (Sae
	30304), Cold Rolled, Full Hard, 185 Ksi (1276 Mpa) Tensile
SAE AMS 5913	Strength
	Selecting And Specifying Hot And Cold Rolled Steel Sheet And
SAE J 126	Strip
SAE J 402	New Steel Designation System For Wrought Or Rolled Steel
	Surface Roughness And Peak Count Measurement Of Cold-
SAE J 911	Rolled Steel Sheet
	Steel, High Strength, Hot Rolled Sheet And Strip, Cold Rolled
SAE J 1392	Sheet, And Coated Sheet
SAE J 1442	High-Strength, Hot-Rolled Steel Bars
SAE J 2281	Selecting And Specifying Hot-Rolled Steel Bar Products

VII. TESTING AND CERTIFICATION BODIES

Testing

Numerous laboratories test steel and other metals to recognized industry standards; some may be accredited. A listing of accredited testing laboratories can be found at <u>A2LA Listing of</u> <u>Accredited Labs by Test</u>. Listings of other testing laboratories can be found at <u>ASTM Directory</u> <u>of Testing Laboratories</u>. Search on the keyword 'steel' or on a specific ASTM standard.

Certification

No certification programs were identified for rolled steel. All U.S. imports of basic steel mill products are subject to import licensing requirements per <u>19 CFR PART 360 Steel Import</u> <u>Monitoring and Analysis System</u> through the internet-based Steel Import Monitoring and Analysis (SIMA) system.

VIII. RELEVANT U.S. GOVERNMENT AGENCIES

A. Federal Trade Commission

600 Pennsylvania Avenue, NW Washington, DC 20580 Telephone: +1.202.326.2222 List of Contacts

B. U.S. Customs and Border Protection (CBP)

1300 Pennsylvania Avenue, NW Washington, D.C. 20229 USA Telephone: +1.703.526.4200 List of Contacts

IX. STEEL INDUSTRY AND MARKET DATA

A. Industry Trade Associations

<u>American Iron and Steel Institute (AISI)</u>
Massachusetts Avenue, NW Suite 800
Washington, DC 20001
Telephone: +1.202.452.7100

AISI is comprised of 25 member companies, including integrated and electric furnace steelmakers, and 124 associate and affiliate members who are suppliers to or customers of the steel industry. AISI's member companies represent over three quarters of both U.S. and North American steel capacity.

2. Steel Manufacturers Association

150 Connecticut Avenue, NW Suite 715 Washington, D.C. 20036 Telephone: +1.202.296.1515

The Steel Manufacturers Association consists of 36 North American steel producers who account for over 75 percent of domestic steel production.

B. Rolled-Steel Market Data

American Iron and Steel Institute 2013 Profile of the American Iron and Steel Institute

Page | 10

The NIST Standards Information Center (NCSCI) makes every effort to provide accurate and complete information; various data such as names, telephone numbers, links to websites, etc., may change prior to updating. We welcome suggestions on how to improve this Guide and correct errors. NCSCI provides this information "AS-IS." NIST and NCSCI make NO WARRANTY OF ANY TYPE, including NO WARRANTIES OF MERCHANTABILITY OR FITNESS FOR A PARTICULAR PURPOSE. NIST makes no warranties or representations as to the correctness, accuracy, completeness, or reliability of the information Guide. As a condition of using the information Guide, you explicitly release NIST/ NCSCI from any and all liabilities for any damage of any type that may result from errors or omissions in the Guide or other data. Some of the documents referenced point to information created and maintained by other organizations. NCSCI does not control and cannot guarantee the relevance, timeliness, or accuracy of these materials.

December 2013 Prepared by the National Center for Standards and Certification Information (NCSCI) Standards Coordination Office (SCO) National Institute of Standards and Technology (NIST) +1.301.975.4040 http://www.nist.gov/ncsci